

119TH CONGRESS
2D SESSION

H. R. 8005

[Report No. 119–]

To amend the Controlled Substances Act to prohibit certain acts related to fentanyl, analogues of fentanyl, and counterfeit substances, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 19, 2026

Mr. EVANS of Colorado introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

SEPTEMBER --, 2026

Reported from the Committee on Energy and Commerce with amendments

[Strike out all after the enacting clause and insert the part printed in *italic*]

[For text of introduced bill, see copy of bill as introduced on March 19, 2026]

A BILL

To amend the Controlled Substances Act to prohibit certain acts related to fentanyl, analogues of fentanyl, and counterfeit substances, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Stop Pills That Kill*
5 *Act”.*

6 **SEC. 2. REGULATION OF CERTAIN MACHINES.**

7 *(a) DEFINITIONS.—Section 102 of the Controlled Sub-*
8 *stances Act (21 U.S.C. 802) is amended—*

9 *(1) by striking paragraph (38) and inserting the*
10 *following:*

11 *“(38) The term ‘regulated person’ means a person*
12 *who—*

13 *“(A) manufactures, distributes, imports, or ex-*
14 *ports a listed chemical;*

15 *“(B) manufactures, distributes, delivers, sells,*
16 *imports, or exports a tableting machine, encap-*
17 *sulating machine, or critical part of a tableting or*
18 *encapsulating machine; or*

19 *“(C) acts as a broker or trader for a regulated*
20 *transaction involving a listed chemical, tableting ma-*
21 *chine, encapsulating machine, or critical part of a*
22 *tableting or encapsulating machine.”;*

23 *(2) by striking paragraph (39)(B) and inserting*
24 *the following:*

1 “(B) a distribution, delivery, sale, importation,
2 exportation, or international transaction of a
3 tableting machine, encapsulating machine, or critical
4 part of a tableting or encapsulating machine.”;

5 (3) in paragraph (42), by inserting “, tableting
6 machine, encapsulating machine, or critical part of a
7 tableting or encapsulating machine” after “listed
8 chemical”;

9 (4) in paragraph (43), in the matter preceding
10 subparagraph (A)—

11 (A) by striking “an international” and in-
12 serting “a regulated”; and

13 (B) by inserting “, tableting machine, en-
14 capsulating machine, or critical part of a
15 tableting or encapsulating machine” after “listed
16 chemical”; and

17 (5) by adding at the end the following:

18 “(61) The term ‘critical part’, when used in reference
19 to a tableting or encapsulating machine, means any of the
20 following integral parts of a tableting or encapsulating ma-
21 chine:

22 “(A) An upper punch.

23 “(B) A lower punch.

24 “(C) A die.

1 “(D) *Any additional parts that the Attorney*
2 *General has determined to be integral to the operation*
3 *of a tableting or encapsulating machine, provided*
4 *that such determination—*

5 “(i) *is made through rulemaking; and*

6 “(ii) *does not go into effect until the rule-*
7 *making process has been completed.*

8 “(62) *The term ‘die’ means a tool that serves as the*
9 *mold in which a product is compressed to form the desired*
10 *size and shape of a tablet or capsule.*

11 “(63) *The term ‘lower punch’ means the punch inserted*
12 *into the turret below the die.*

13 “(64) *The term ‘punch’ means a rod-shaped tool used*
14 *in producing tablets and other products.*

15 “(65) *The term ‘upper punch’ means the punch in-*
16 *serted into the turret above the die.”.*

17 (b) *REGULATION.—*

18 (1) *RECORDS OF REGULATED TRANSACTIONS.—*

19 *Section 310(a) of the Controlled Substances Act (21*
20 *U.S.C. 830(a)) is amended—*

21 (A) *in paragraph (1), by striking “or an*
22 *encapsulating machine” and inserting “, encap-*
23 *sulating machine, or critical part of a tableting*
24 *or encapsulating machine”; and*

25 (B) *in paragraph (2)—*

1 (i) by striking “or encapsulating ma-
2 chine” and inserting “, encapsulating ma-
3 chine, or critical part of a tableting or en-
4 capsulating machine”; and

5 (ii) by inserting before the period at
6 the end the following: “and shall identify
7 the tableting machine, encapsulating ma-
8 chine, or critical part of a tableting or en-
9 capsulating machine by means of a serial
10 number that is engraved, cast, or otherwise
11 permanently affixed to a nonremovable part
12 of the tableting machine, encapsulating ma-
13 chine, or critical part of a tableting or en-
14 capsulating machine”.

15 (2) *REPORTS TO ATTORNEY GENERAL.*—Section
16 310(b)(1) of the Controlled Substances Act (21 U.S.C.
17 830(b)(1)) is amended by striking subparagraph (D)
18 and inserting the following:

19 “(D) any regulated transaction in a tableting
20 machine, encapsulating machine, or critical part of a
21 tableting or encapsulating machine, including the se-
22 rial number affixed to the tableting machine, encap-
23 sulating machine, or critical part of a tableting or
24 encapsulating machine.”.

25 (3) *REGULATIONS.*—

1 (A) *IN GENERAL.*—Not later than 180 days
2 after the date of enactment of this Act, the Attor-
3 ney General shall promulgate regulations car-
4 rying out the amendments made by paragraphs
5 (1) and (2).

6 (B) *INCLUSION.*—The regulations required
7 under subparagraph (A) shall include require-
8 ments regarding serial numbers affixed to
9 tableting machines, encapsulating machines, or
10 critical parts of tableting or encapsulating ma-
11 chines manufactured on or before the date of en-
12 actment of this Act.

13 (4) *APPLICABILITY.*—

14 (A) *IN GENERAL.*—Except as specified in
15 subparagraph (B), the amendments made by
16 paragraphs (1) and (2) shall apply only to any
17 tableting machine, encapsulating machine, or
18 critical part of a tableting or encapsulating ma-
19 chine manufactured, distributed, delivered, sold,
20 imported, exported, or included in an inter-
21 national transaction after the effective date of the
22 regulations promulgated under paragraph (3).

23 (B) *EXCEPTION.*—Beginning on the date
24 that is 180 days after the date of the enactment
25 of this Act, the amendments made by paragraph

1 *(1) of this subsection to paragraphs (1) and (2)*
2 *of section 310(a) of the Controlled Substances*
3 *Act (21 U.S.C. 830(a)) shall apply with respect*
4 *to a tableting machine, encapsulating machine,*
5 *or critical part of a tableting or encapsulating*
6 *machine manufactured on or before the date of*
7 *enactment of this Act.*

8 *(c) PROHIBITED ACTS.—Section 403(a) of the Con-*
9 *trolled Substances Act (21 U.S.C. 843(a)) is amended—*

10 *(1) in paragraph (8), by striking “or” at the*
11 *end;*

12 *(2) in paragraph (9), by striking the period at*
13 *the end and inserting a semicolon; and*

14 *(3) by adding at the end the following:*

15 *“(10) to remove, alter, or obliterate any serial*
16 *number affixed to a tableting machine, encapsulating*
17 *machine, or critical part of a tableting or encap-*
18 *sulating machine, that is required to have a serial*
19 *number and with reasonable cause to believe the serial*
20 *number is so required; or*

21 *“(11) to transport, ship, receive, possess, dis-*
22 *tribute, deliver, sell, import, or export a tableting ma-*
23 *chine, encapsulating machine, or critical part of a*
24 *tableting or encapsulating machine that is required to*
25 *have a serial number, knowing that the serial number*

1 *has been removed, altered, or obliterated, and with*
2 *reasonable cause to believe the serial number is so re-*
3 *quired.”.*

4 **SEC. 3. PROVIDING FOR EXTRATERRITORIAL JURISDIC-**
5 **TION.**

6 *(a) POSSESSION, MANUFACTURE, OR DISTRIBUTION*
7 *FOR PURPOSES OF UNLAWFUL IMPORTATION.—Section*
8 *1009 of the Controlled Substances Act (21 U.S.C. 959) is*
9 *amended—*

10 *(1) by redesignating subsections (c) and (d) as*
11 *subsections (d) and (e), respectively;*

12 *(2) by inserting after subsection (b) the fol-*
13 *lowing:*

14 *“(c) It shall be unlawful for any person to manufac-*
15 *ture or distribute a tableting machine, encapsulating ma-*
16 *chine, or critical part of a tableting or encapsulating ma-*
17 *chine—*

18 *“(1) intending or knowing that the tableting ma-*
19 *chine, encapsulating machine, or critical part of a*
20 *tableting or encapsulating machine will be used to il-*
21 *licitly manufacture a controlled substance or listed*
22 *chemical; and*

23 *“(2) intending, knowing, or having reasonable*
24 *cause to believe that the tableting machine, encap-*
25 *sulating machine, or critical part of a tableting or*

1 *encapsulating machine will be unlawfully imported*
2 *into the United States.”; and*

3 *(3) in subsection (d), as so redesignated—*

4 *(A) in paragraph (1), by striking “or” at*
5 *the end;*

6 *(B) in paragraph (2), by striking the period*
7 *at the end and inserting “; or”; and*

8 *(C) by adding at the end the following:*

9 *“(3) manufacture or distribute a tableting ma-*
10 *chine, encapsulating machine, or critical part of a*
11 *tableting or encapsulating machine—*

12 *“(A) intending or knowing that the*
13 *tableting machine, encapsulating machine, or*
14 *critical part of a tableting or encapsulating ma-*
15 *chine will be used to illicitly manufacture a con-*
16 *trolled substance or listed chemical; and*

17 *“(B) intending, knowing, or having reason-*
18 *able cause to believe that the tableting machine,*
19 *encapsulating machine, or critical part of a*
20 *tableting or encapsulating machine will be un-*
21 *lawfully imported into the United States.”.*

22 *(b) PROHIBITED ACTS.—Section 1010 of the Con-*
23 *trolled Substances Act (21 U.S.C. 960) is amended—*

24 *(1) in subsection (d)—*

1 (A) in paragraph (6), by striking “or” at
2 the end;

3 (B) in paragraph (7)—

4 (i) by striking “section 959 of this
5 title” and inserting “section 1009”; and

6 (ii) by striking the period at the end
7 and inserting “; or”;

8 (C) by inserting after paragraph (7) the fol-
9 lowing:

10 “(8) manufactures or distributes a tableting ma-
11 chine, encapsulating machine, or critical part of a
12 tableting or encapsulating machine in violation of
13 section 1009,”; and

14 (D) in the matter following paragraph (8),
15 as so inserted, by striking “shall be fined” and
16 all that follows through “or both” and inserting
17 the following: “shall be fined in accordance with
18 title 18, United States Code, imprisoned for the
19 applicable period described in subsection (e), or
20 both”; and

21 (2) by adding at the end the following:

22 “(e) The applicable period described in this subsection
23 is the following:

1 “(1) *In the case of a violation of paragraph (1)*
2 *or (3) of subsection (d) involving a list I chemical,*
3 *not more than 20 years.*

4 “(2) *Subject to paragraph (4), in the case of a*
5 *violation of paragraph (7) of subsection (d), not more*
6 *than 10 years.*

7 “(3) *Subject to paragraph (4), in the case of a*
8 *violation of paragraph (8) of subsection (d), not more*
9 *than 8 years.*

10 “(4) *In the case of a violation of paragraph (7)*
11 *or (8) of subsection (d) that involves more than 1,000*
12 *kilograms of a chemical or product or more than 100*
13 *machines that are tableting machines or encap-*
14 *sulating machines, not more than 15 years.*

15 “(5) *In the case of any other violation of sub-*
16 *section (d), not more than 10 years.”.*

17 *(c) UNITED STATES SENTENCING COMMISSION.—Pur-*
18 *suant to its authority under section 994(p) of title 28,*
19 *United States Code, the United States Sentencing Commis-*
20 *sion shall review and amend the Federal sentencing guide-*
21 *lines and policy statements of the Commission in accord-*
22 *ance with this Act and the amendments made by this Act.*

1 **SEC. 4. COUNTERFEIT PILLS CONTAINING AN ILLICIT SYN-**
2 **THETIC SUBSTANCE.**

3 (a) *DEFINITION.*—In this Act, the term “counterfeit
4 pill containing an illicit synthetic substance” means a sub-
5 stance in pill or tablet form that—

6 (1) is a counterfeit substance, as defined in sec-
7 tion 102(7) of the Controlled Substances Act (21
8 U.S.C. 802(7)); and

9 (2) contains fentanyl, an analogue of fentanyl, a
10 fentanyl-related substance, methamphetamine, an il-
11 licit depressant or stimulant substance, an illicit nar-
12 cotic, or an illicit synthetic opioid.

13 (b) *PROHIBITED ACTS.*—Section 403(d)(2) of the Con-
14 trolled Substances Act (21 U.S.C. 843(d)(2)) is amended,
15 in the matter preceding subparagraph (A), by inserting “,
16 fentanyl, an analogue of fentanyl, or a fentanyl-related sub-
17 stance” after “methamphetamine”.

18 (c) *COMPREHENSIVE PLAN.*—

19 (1) *IN GENERAL.*—Not later than 180 days after
20 the date of enactment of this Act, the Administrator
21 of the Drug Enforcement Administration shall estab-
22 lish and implement an operation and response plan
23 to address counterfeit pills containing an illicit syn-
24 thetic substance.

25 (2) *CONTENTS.*—The plan required under para-
26 graph (1) shall include—

1 (A) strategies to enable and empower Fed-
2 eral law enforcement efforts to investigate and
3 seize counterfeit pills containing an illicit syn-
4 thetic substance;

5 (B) specific ways that education and pre-
6 vention efforts to stop the use of counterfeit pills
7 containing an illicit synthetic substance will be
8 increased, including—

9 (i) how ongoing efforts, such as Oper-
10 ation Engage, are effective in increasing
11 education and prevention; and

12 (ii) how such ongoing efforts are tai-
13 lored to youth and teen access; and

14 (C) an audit of current campaigns on coun-
15 terfeit pills containing an illicit synthetic sub-
16 stance, including a review of data and other
17 available information on how the campaigns can
18 be tailored, adjusted, or improved to better ad-
19 dress the flow of such counterfeit pills.

20 (3) REPORT TO CONGRESS.—

21 (A) REPORT.—Not later than 1 year after
22 the date of enactment of this Act, and every year
23 thereafter through fiscal year 2031, the Attorney
24 General, in consultation with the Administrator
25 of the Drug Enforcement Administration and the

1 *Director of the Office of National Drug Control*
2 *Policy, shall submit to Congress a report con-*
3 *taining information regarding the collection of*
4 *counterfeit pills containing an illicit synthetic*
5 *substance and prosecutions undertaken in con-*
6 *nection with such counterfeit pills.*

7 *(B) CONTENTS.—The report required under*
8 *subparagraph (A) shall include the following:*

9 *(i) Data on the aggregate number of*
10 *counterfeit pills containing an illicit syn-*
11 *thetic substance that have been seized and*
12 *collected by Federal law enforcement agen-*
13 *cies.*

14 *(ii) A description of pharmaceutical*
15 *markings used for counterfeit pills con-*
16 *taining an illicit synthetic substance, in-*
17 *cluding how the markings compare to re-*
18 *quired labeling for products approved by the*
19 *Food and Drug Administration.*

20 *(iii) A breakdown of which illicit sub-*
21 *stances are present in counterfeit pills con-*
22 *taining an illicit synthetic substance.*

23 *(iv) Data outlining the geographic ori-*
24 *gin and points of seizure of counterfeit pills*
25 *containing an illicit synthetic substance.*

1 (v) *Data on the charges filed pursuant*
2 *to paragraph (1) or (2) of section 401(a) of*
3 *the Controlled Substances Act (21 U.S.C.*
4 *841(a)) in relation to counterfeit pills con-*
5 *taining an illicit synthetic substance, unless*
6 *disclosure of the data would—*

7 (I) *require unsealing an indict-*
8 *ment; or*

9 (II) *undermine investigations and*
10 *charges brought by the Department of*
11 *Justice.*

12 (vi) *Data on the convictions and sen-*
13 *tences against those who are found guilty*
14 *under paragraph (1) or (2) of section*
15 *401(a) of the Controlled Substances Act (21*
16 *U.S.C. 841(a)) as it pertains to counterfeit*
17 *pills containing an illicit synthetic sub-*
18 *stance.*

19 (vii) *Any prevention measures that the*
20 *Department of Justice, the Drug Enforce-*
21 *ment Administration, or the Office of Na-*
22 *tional Drug Control Policy are undertaking*
23 *to limit and reduce the spread of counterfeit*
24 *pills containing an illicit synthetic sub-*

- 1 *stance, including ongoing public awareness*
- 2 *campaigns.*

Amend the title so as to read: “A bill to amend the Controlled Substances Act to prevent the misuse of a tableting machine, encapsulating machine, or critical part of a tableting and encapsulating machine for the illicit manufacture of a controlled substance or listed chemical, and for other purposes.”.